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May 25, 2004

VIA HAND-DELIVERY

Ms. Pamela Katz Chairman Connecticut Siting Council 10 Franklin Square New Britain, CT 06501

Re: Docket No. 272

Dear Chairman Katz:

Enclosed are an original and twenty (20) copies of the Direct Testimony of Roger Zaklukiewicz, Anne Bartosewicz, John Prete, Cyril Welter, and James Hogan Regarding the East Shore Route.

Very truly yours,

Brian T. Henebry

BTH/da Enclosures

cc:

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{W1302433}

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STATE OF CONNECTICUT

SITING COUNCIL

Re:	The Connecticut Light and Power Company and The) Docket 272
	United Illuminating Company Application for a Certificate)
	of Environmental Compatibility and Public Need for the)
	Construction of a New 345-kV Electric Transmission Line)
	and Associated Facilities Between Scovill Rock Switching)
	Station in Middletown and Norwalk Substation in)
	Norwalk, Connecticut Including the Reconstruction of)
	Portions of Existing 115-kV and 345-kV Electric)
	Transmission Lines, the Construction of the Beseck)
	Switching Station in Wallingford, East Devon Substation)
	in Milford, and Singer Substation in Bridgeport,)
	Modifications at Scovill Rock Switching Station and) May 25, 2004
	Norwalk Substation and the Reconfiguration of Certain)
	Interconnections)

DIRECT TESTIMONY OF ROGER ZAKLUKIEWICZ, ANNE BARTOSEWICZ, JOHN PRETE, CYRIL WELTER, AND JAMES HOGAN REGARDING THE EAST SHORE ROUTE

1 1. <u>INTRODUCTION</u>

- Q. Please describe what is meant by the term "East Shore Route"?
- A. For purposes of this testimony, the term "East Shore Route" is used to refer to
- 4 any route configuration that connects the following three terminal points: (1) the strong
- 5 source at Beseck Switching Station in Wallingford ("Beseck"); (2) a new termination facility
- 6 (either a substation or switching station containing overhead to underground transition
- 7 facilities) adjacent to the existing East Shore Substation in New Haven (this new termination
- 8 facility at East Shore, which would have to be constructed as part of any "East Shore Route",
- 9 is hereinafter referred to as "East Shore"); and (3) East Devon Substation in Milford ("East
- 10 Devon"). As set forth in detail below, there are a number of potential routes that connect
- these three terminal points, and these various routes have been evaluated by the Companies

using the same routing criteria applied to all potential routes for the Middletown to Norwalk Project ("the Project"). The existing East Shore Substation is the end point of a 345-kV line (the 387 line) that proceeds from Scovill Rock Switching Station (in Middletown) through Black Pond Junction (in Meriden), East Wallingford Junction (in Wallingford), and Totoket 16 Junction (in Branford).

There is no East Shore Route "alternative" in the sense that no East Shore Route meets the statutory criteria for an alternative route to be considered by the Council (i.e., technical feasibility, environmental impact, and reasonable cost). Therefore, The Connecticut Light and Power Company and The United Illuminating Company (collectively, "the Companies") have not proposed any such configurations for certification by the Council.

- Q. Please provide a brief summary of your testimony regarding the East Shore Route.
- National and regional reliability standards dictate that, as part of any East A. Shore Route, a second 345-kV line would have to be constructed on the right of way ("ROW") between Beseck and East Shore, in addition to the existing 345-kV line (the 387 line) between Scovill Rock and East Shore substations. The only practical route for such a second line would be along the existing 387 line ROW, which would require extensive clearing of forested vegetation within the ROW, construction through numerous residential areas, and the addition of a second 345-kV line in the ROW abutting areas designated in Conn. Gen. Stat. § 16-50l(a)(1)(C), such as Pond Hill Elementary School in Wallingford. This segment of an East Shore Route – between Beseck and East Shore – is not advantageous compared to the proposed route. The second segment of an East Shore Route - between East Shore and East Devon - would be at best very challenging from a construction standpoint,

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wholly apart from the reliability considerations associated with additional underground cable. Any such route would require a crossing of New Haven Harbor or the Quinnipiac and Mill Rivers and significant additional underground construction (5.8 additional miles of underground cable for the "part underground / part overhead" route and 13 additional miles for an "all underground" route between East Shore and East Devon). The overhead portion of the "part underground / part overhead" route between East Shore and East Devon would pass through residential areas in Orange and Milford that are also traversed by the proposed route.

As a whole, none of the potential East Shore Routes offer advantages over the proposed route in terms of reduction of social and environmental impacts, and would cost \$125-350 million more than the proposed route. Finally, the additional underground construction required by the East Shore Route would not provide acceptable operability and reliability. This issue will be the subject of later hearings in this docket.

2. REVIEW OF THE STUDIES CONDUCTED IN DETERMINING THAT A SECOND 345-KV LINE IS NECESSARY AS PART OF ANY EAST SHORE ROUTE

Q. During the route evaluation process that was performed prior to the filing of the Application for a Certificate of Environmental Compatibility and Public Need ("Application"), did the Companies consider using the existing 387 line as part of the Project?

A. Yes, as discussed in section G.4.3.3 of the Application, during the planning of the Project the Companies considered incorporating into the 345-kV loop the existing 387 line between Beseck and East Shore Substation in New Haven as a means of minimizing the new construction required for the Project.

- Q. Why was the use of the existing 387 line rejected at that time?
- A. The Companies determined that in order to meet national and regional reliability standards a second 345-kV line would have to be constructed on separate structures within the same ROW occupied by the existing 387 line. The Companies further concluded that, in order to connect East Shore to East Devon, an East Shore Route would require the construction of approximately 5.8 - 13 miles of three sets of underground 345-kV cables, which would be undesirable from a reliability and operability viewpoint. In addition, as discussed in the Application, the Companies determined that an East Shore Route using the existing 387 line ROW to connect Beseck and East Shore, and then connecting to East Devon, would be significantly more expensive than the cost of the proposed overhead line between Beseck and East Devon.
 - Q. Why did the Companies subsequently undertake a series of thermal load flow studies re-evaluating the feasibility of using the existing 387 line as part of the Project?
 - A. As required by the Siting Council's Application Guide dated September 9, 2003, the Companies took a "second look" at the East Shore Route at the request of the Mayor of Wallingford, who asked the Companies during the municipal consultation process to reconsider the use of this route. The challenge was to determine whether, by reconfiguring the East Shore Substation, the thermal rating of the existing 387 line could be increased. The Companies then began a series of thermal load flow studies to determine whether (assuming such a reconfiguration was done at East Shore Substation) an East Shore Route that incorporated the existing 387 line (as opposed to the construction of a second 345-kV line) would satisfy national and regional reliability standards.

82	Q. After conducting these studies, what did the Companies conclude about		
83	whether a new 345-kV line would be needed as part of an East Shore Route?		
84	A. The Companies determined that utilizing the existing 387 line as part of the		
85	loop would not satisfy national and regional reliability standards. Therefore, the Companies		
86	reached the same conclusion they had drawn before filing the Application, namely, that the		
87	East Shore Route would require the construction of a second 345-kV line between Beseck		
88	and East Shore, and thus would not substantially reduce the amount of new 345-kV		
89	construction that would be required.		
90	Q. Please describe the series of additional studies that were conducted prior to the		
91	Companies reaching this conclusion that a second 345-kV line would be needed as part of		
92	any East Shore Route.		
93	A. The Companies commissioned PowerGEM, an electrical consulting firm, to		
94	conduct a total of seven thermal load flow studies. In addition, ISO-New England's		
95	Southwest Connecticut (SWCT) Working Group prepared a study that evaluated the results		
96	of the PowerGEM studies of the East Shore Route and compared those results to the		
97	Working Group's modeling of the Middletown to Norwalk Project as proposed. (Copies of		
98	these studies were filed by the Companies as part of Addenda 1, 2, and 3 to the Supplementa		
99	Filing dated January 7, 2004, January 30, 2004, and February 23, 2004, respectively. See		
100	CL&P/UI Exhibits 14, 18, and 21)		
101	PowerGem conducted the following thermal load flow studies:		
102 103 104 105	 A study dated December 31, 2003 utilizing the same dispatch assumptions made in ISO-NE's Southwest Connecticut Working Group evaluation of the Middletown to Norwalk Project. This study determined that the normal loading on the 387 line was near its normal rating in the base cases, and that 		

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one of the post-contingency overloads was of the 387 line itself (See

107 108		CL&P/UI Exhibit 14, Addenda #1 to the Supplemental Filing dated January 7, 2004);	
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110	•	Two studies dated January 28, 2004 that modeled the existing 387 line with	
111		the generation at New Haven Harbor Station (NHHS) in service and out of	
112		service. These studies determined that with NHHS out of service the 387 line	
113		was overloaded during normal operating conditions. Post-contingency	
114		overloading was even more severe. These studies also determined that when	
115		NHHS was out of service, there were post-contingency overloads on other	
116		portions of the Connecticut 345-kV transmission system, specifically the 345-	
117		kV lines in the vicinity of Southington Substation and Frost Bridge Substation	
118		(in Watertown). (See CL&P/UI Exhibit 18, Addenda #2 to the Supplemental	
119		Filing dated January 30, 2004);	
120			
121	•	Two studies dated January 28, 2004 that modeled an upgraded 387 line	
122		(assuming the portion of the line between Black Pond Junction and Scovill	
123		Rock Switching Station was reconductored with 2-954 ACSR bundled	
124		conductors) with the generation at NHHS in service and out of service. Even	
125		with this reconductoring, the 387 line and other portions of the Connecticut	
126	٠	transmission system exhibited post-contingency overloads. (See CL&P/UI	
127		Exhibit 18, Addenda #2 to the Supplemental Filing dated January 30, 2004);	
128			
129	•	Two studies dated February 16, 2004 that modeled the East Shore Route using	
130		previously modeled assumptions along with an additional assumption of 700	
131		MW transfers between New England and New York. These studies	
132		determined that, with a 700 MW flow from New England to New York, there	
133		were numerous thermal overloads on various 345-kV lines within	
134		Connecticut. The proposed Middletown to Norwalk Project does not exhibit	
135		such post-contingency overloads on the 345-kV system. (See CL&P/UI	
136		Exhibit 21, Addenda #3 to the Supplemental Filing dated February 23, 2004,	
137		Attachment 1, p. 11).	
138		,	
139	Q.	What conclusions did the ISO-NE SWCT Working Group reach in its	
140	comparison s	study?	
141	A.	After reviewing the results of the series of PowerGEM studies and comparing	
142	those results	to the Working Group's thermal load flow modeling of the Middletown to	
143	Norwalk Project, the Working Group concluded that:		
144		The East Shore Alternative as studied was found to be an unacceptable	
145		substitute to the Middletown Norwalk Project because it does not meet NERC,	
146		NPCC or NEPOOL criteria. The East Shore Alternative does not strengthen	

147 the power supply into SWCT by introducing a new source; it simply connects 148 the load in SWCT to an already heavily loaded 387 line. The most notable 149 overload in this report is the one on the 387 line. Even with the assumed 150 reconductoring of the limiting portions of the 387 line, the line continues to 151 overload. In addition, an outage of this line yields substantial overloads on 152 the remaining corridors serving SWCT and the 345-kV across the state. (See 153 CL&P/UI Exhibit 21, Addenda #3 to the Supplemental Filing dated February 154 23, 2004, Working Group Comparison Study, p. 13) 155 Therefore, even if the existing 387 line were reconductored, compliance with national and 156 157 regional reliability criteria would not be achievable (regardless of the size of the replacement 158 conductor) because any East Shore Route that uses the existing 387 line as a component would not build a new source into SWCT. As a result, the loss of the 387 line would result in 159 post-contingency overloads elsewhere on the transmission system. This analysis also showed 160 161 that other transmission lines would experience overloads, including overloads on the following lines: 162 318/362 Line between Southington S/S and Meriden S/S (345-kV; 3.9 miles); 163 1342 Line between Bokum S/S and Green Hill S/S (115-kV; 11.3 miles); 164 1610 Line between Glen Lake Junction and Southington S/S (115-kV; 18.3 miles); 165 1610 Line between Mix Avenue S/S and Glen Lake Junction (115-kV; 2.9 miles); 166 1990 Line between Frost Bridge S/S and Baldwin Junction (115-kV; 7.0 miles); 167 1990 Line between Stevenson S/S and Baldwin Junction (115-kV; 10.4 miles); 168 91001 Line between CRRA and Ash Creek S/S (115-kV; 1.2 miles). 169 170 The additional studies performed by PowerGEM and the ISO-NE SWCT Working Group 171 thus confirmed the Companies' original determination that any East Shore Route would 172 require the construction of a second 345-kV line between Beseck and East Shore in order to 173 satisfy national and regional reliability criteria. 174 Once the Companies determined that national and regional reliability criteria Q. 175

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require that a second 345-kV line must be constructed as part of any East Shore Route, did

you review potential East Shore Routes for the installation of this new 345-kV line?

A. As discussed below, the Companies have reviewed a number of potential routes that would connect Beseck and East Devon via East Shore.

3. PURPOSE OF THE EAST SHORE ROUTE REVIEWS

- Q. In the April 2004 hearings, members of the Council requested that the
 Companies further evaluate certain potential transmission line routes in New Haven County,
 between Beseck and East Devon (i.e., Project Segment 2). Have you done this further
 evaluation?
- Yes. With respect to Segment 2 of the Project, the Council asked for further 185 A. 186 information regarding some of the alternative routes that the Companies initially considered 187 but subsequently dismissed because of operational, cost, or environmental/social impacts. 188 The alternative alignments for the transmission line that were reviewed in the Application are 189 illustrated on the Route Analysis Maps (Drawing No. RA-001, Sheets 1 and 2), located in the 190 Map Pocket in the back of Volume 1 of the Application. The results of the Companies' 191 studies of such alternatives were summarized in the Application, Volume 1, Sections H.3, 192 H.4, and H.5.

In addition, the Council specifically requested analyses of several other route options between Beseck and East Devon that had not been reviewed in detail in the Application, such as the Amtrak corridor and the Airline Railroad corridor.

4. SUMMARY OF ROUTE EVALUATION PROCESS

- 197 Q. What assumptions were used in the Companies' additional reviews of routes 198 for the Segment 2 portion of the Project, as requested by the Council?
- A. All of the routes considered in this analysis would involve the construction of a new 345-kV transmission line. Although an existing 345-kV line (the 387 line) traverses

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north-to-south between Beseck and UI's East Shore Substation¹, the Companies' studies have determined that this line, either as presently configured or as could be reconductored, would not meet national and regional reliability criteria required for the proposed Project. As a result, a new 345-kV line would be necessary.

In addition, all of the routes considered in this study would require the construction of a new termination facility – either a new substation or switching station containing overhead to underground transition facilities - adjacent to UI's existing East Shore Substation, located east of New Haven Harbor in the City of New Haven. From this new East Shore termination facility, the routes would traverse south-southwest to a termination at East Devon. The feasibility of a marine route alternative that would involve a submarine cable between East Shore and East Devon was also investigated.

- Q. What criteria were used in analyzing these routes?
- A. In evaluating the routes, the Companies applied the same routing objectives described in the Application (Volume 1, Section H.1). In addition to system reliability issues, factors considered included construction constraints; availability of ROWs within which the transmission facilities could be located without having to acquire private property; minimization of social impacts; minimization of impacts to sensitive environmental resources; protection of public health and safety; and cost.
 - Q. Please describe the process used to review the routes.
- A. The same process used to evaluate the alternatives identified in the Application also was used to assess the East Shore Routes (refer to the Application, Volume 1, Section H.2). In addition, representatives of the Companies, as well as the Companies'

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¹ The proposed route is aligned within this 387 line ROW between Beseck and East Wallingford Junction (in Wallingford).

223	engineering consultant (Burns & McDonnell), conducted field reconnaissance of the routes;		
224	reviewed aerial photographs, local road maps, and U.S. Geological Survey maps; examined		
225	data concerning existing transmission ROW widths; and performed other research to compile		
226	baseline environmental data. In addition, the Companies commissioned the ESS Group, Inc.		
227	(ESS) to conduct a study of marine routing options between East Shore and East Devon.		
228	5. <u>IDENTIFICATION OF EAST SHORE ROUTES</u>		
229	Q. Please describe the routes that were reviewed between Beseck and East		
230	Devon, via East Shore.		
231	A. The East Shore Routes can be best described by subsection:		
232	Beseck to East Shore; and		
233 234 235	• East Shore to East Devon.		
236	For both of these subsections, the Companies evaluated several alignments within the		
237	subsection. These alignments, as summarized below, are illustrated on the Route Maps		
238	(Figures 1-3) that are attached to this testimony. For discussion purposes, each of these		
239	alignments is subdivided into numbered sections, or "links", as illustrated on Figures 1-3.		
240	The numbered links are referenced in this testimony to describe the locations of the routes.		
241	5.1 Beseck to East Shore Routes		
242	Between Beseck and East Shore, three primary routes were assessed:		
243 244 245 246 247 248 249	• 387 Transmission Line Route. This route would follow CL&P's existing 387 transmission line corridor (which includes the 345-kV 387 line, as well as a 115-kV line) from Beseck south to East Wallingford Junction and then continuing south to Totoket Junction (in Branford). (See Figure 2) From Totoket Junction, the route would follow the UI portion of the same 345-kV/115-kV ROW west to the vicinity of the existing East Shore Substation. There are two choices for the northern portion of this route between Beseck and East Wallingford Junction:		

- ⇒ Overhead: Overhead configuration within the existing 387 line ROW. This is the alignment followed by the proposed route in this area.
- ⇒ Underground: Underground configuration following Carpenter Lane to Research Parkway to Williams Road to the 387 line ROW (links 3v, 65, 4b). The line would be buried within residential streets and within the 387 line ROW (south of Williams Road to East Wallingford Junction). Link 4b would be constructed underground in this case. This portion of the line roughly parallels the Airline Railroad (refer to discussion below). A transition station would be located a short distance south of East Wallingford Junction at the point where the 387 line ROW diverges from the Airline Railroad corridor.
 - Airline Railroad Route. Under this route, the transmission line would be aligned along the railroad corridor formerly owned by Conrail and referred to as the "Airline Railroad". The alternative would follow the railroad ROW from Wallingford south through North Haven, East Haven, and New Haven. In New Haven, the route would diverge east from the Airline Railroad corridor to follow an Amtrak rail line east into East Haven. At the intersection of this railroad with the 387 line, the route would turn west, following the 387 Line ROW to East Shore.
 - Amtrak Railroad Route. This route would involve an alignment along the Amtrak Railroad (located generally parallel to, but west of, the Airline Railroad) from Wallingford south through North Haven and Hamden to New Haven and then east, into East Haven, along the same railroad ROW as described for the Airline Railroad. At the railroad's intersection with the 387 line ROW, the route would diverge west, following the electric transmission line corridor to the vicinity of the existing East Shore Substation as described above for the Airline Railroad Alternative. An existing 115-kV transmission line parallels the Amtrak Railroad from Wallingford Junction to the East Shore Substation.

5.2 East Shore to East Devon Routes

- 282 From East Shore to East Devon, both upland and marine routes were examined:
 - Marine Routes. ESS reviewed marine transmission cable routes that would traverse from East Shore, into New Haven Harbor, south-southwest through Long Island Sound and then to East Devon, either via an alignment up the Housatonic River or via an alignment that would parallel the existing Iroquois Gas Transmission System pipeline ROW north (east of Charles Island) to a landfall at Silver Sands State Park in Milford and then underground along Milford streets, north to East Devon.
 - <u>Upland Routes</u>. Three primary upland routes between East Shore and East Devon were considered. All of these would involve an underground configuration (primarily

292 293 294 295	within road ROWs) through the densely developed New Haven metropolitan area. West of New Haven, the routes would either continue underground beneath streets or transition overhead to East Devon. Following is a brief description of the routes from East Shore to East Devon:
296	
297 298 299	Underground Routes. All of the following routes would involve underground cable installed principally within public road ROWs and would require a crossing of New Haven Harbor or the Quinnipiac and Mill Rivers.
300	
301 302 303 304	 George Street / Route 34. Cross the Quinnipiac and Mill Rivers north of I-95 and follow Chapel Street west to U.S. Route 5 (State Street), then proceed south and west on to George Street through New Haven to State Route 34, to State Route 121 to Milford, and then local streets to East Devon.
305	
306 307 308	- U.S. Route 1. Cross the Quinnipiac and Mill Rivers north of I-95 and follow Chapel Street west to U.S. Route 5 (State Street), then turn south to U.S. Route 1 to Milford and then local streets to East Devon.
309	
310 311 312 313	- Sargent Drive / Route 162. Cross the Quinnipiac and Mill Rivers north of I-95 and follow Chapel Street west to East Street, then south to Sargent Drive. Follow Sargent Drive through New Haven to State Route 162 to Milford and then local streets to East Devon.
314	
315	Two variations could apply to any of the routes above. One variation would be to
316	follow Sargent Drive to Ella T. Grasso Boulevard, then follow it to one of the three
317	routes. The other variation would be to bore under New Haven Harbor to Sargent
318	Drive, and again use Ella T. Grasso Boulevard to connect to the three main routes.
319	
320	Combined Underground / Overhead Route. Under this route, the transmission line
321	would include both an underground and an overhead component. The underground
322	portion of the route would follow George Street through New Haven to State Route
323	34 to the existing CL&P 115-kV ROW near Maltby Lakes on the West Haven /
324	Orange border. Adjacent to the CL&P ROW, a transition station with full switching
325	capabilities would have to be constructed on land owned by the South Central
326	Connecticut Regional Water Authority. From this transition station, an overhead
327	transmission line would extend south, within the existing CL&P ROW, through
328	portions of Orange and Milford to East Devon. The portion of the route south of the

329 330	transition station would be the same as the proposed route described in the Application (i.e., within CL&P's existing 115-kV ROW).		
331			
332 333	6. <u>DISCUSSION OF ROUTING FEATURES AND CONSTRAINTS, BY ROUTE</u>		
334	6.1	Besec	k To East Shore
335		6.1.1	387 Transmission Line Route
336		Q.	Where would this route be located?
337		A.	This route would be aligned within CL&P's existing 345-kV 387 line ROW,
338	which traverses north to south from the proposed Beseck site (Wallingford), through East		
339	Wallingford Junction, and crossing portions of Wallingford, North Haven, North Branford,		
340	East Haven, and Branford to UI's Totoket Junction (Branford). At Totoket Junction, the 387		
341	line ROW turns southwest, traversing Branford, East Haven, and New Haven to interconnect		
342	to UI's existing East Shore Substation, which is located on the eastern side of New Haven		
343	Harbor and south side of Interstate 95.		
344		Q	What is the length of this route?
345		A.	Approximately 19.5 miles
346		Q.	Could the new 345-kV line be accommodated within the existing ROW?
347		A.	Yes. The 387 line ROW is wide enough to accommodate a new 345-kV line
348	withc	ut ROW	vexpansion. Between Beseck and East Wallingford Junction, the existing ROW
349	is 275 feet wide and is occupied only by the 387 line. The proposed route is aligned within		
350	this portion of the 387 line ROW between Beseck and East Wallingford Junction, as would		
351	the overhead route for the East Shore 387 Route. South of East Wallingford Junction, the		
352	existing ROW is 320 feet wide and contains a 115-kV line in addition to the 345-kV 387 line		

Q. In addition to an all overhead route along this ROW, did the Companies also consider an underground option between Beseck and East Wallingford Junction, as requested by the Siting Council at the April hearings?

A. Yes. However, because of time constraints, our review was conducted without the benefit of consultation with the affected municipalities. The Companies identified and reviewed an underground route that would proceed west from Beseck along Carpenter Lane and then south along Research Parkway and Barnes Road / Williams Road to an intersection with the 387 line ROW (refer to Figure 2, links 3v, 65, 4b, 10a). From the Williams Road intersection south to East Wallingford Junction, the 345-kV line would be installed underground within the 387 line ROW.

In the vicinity of East Wallingford Junction, the existing 387 line ROW traverses the Tradition Golf Course. In this area, the overhead route would involve relocating the existing 387 line to accommodate the new 345-kV line. The underground route would involve burying the new line along the railroad tracks through the golf course to the point where the 387 line diverges from the railroad. A transition station with full switching capabilities would have to be built at this point. This transition station would require the acquisition of 2-8 acres of land. The site identified for such a potential transition station would be approximately 1,500 feet south of Pond Hill Elementary School in Wallingford. The length of underground from Beseck to this point would be approximately 6.8 miles.

From the new transition station south, the new 345-kV line would be overhead, within the existing 387 line ROW. The distance from the transition site to East Shore is approximately 12.7 miles through hilly terrain. Along this segment, the route would traverse

portions of six municipalities: Wallingford, North Haven, North Branford, Branford, East Haven, and New Haven.

- Q. What types of land uses are located adjacent to this ROW?
- A. Between East Wallingford and Totoket junctions, the route would traverse hilly and rolling terrain characterized by a mix of residential subdivisions, rural residential areas, and agricultural and forested lands. From Totoket Junction, the route would traverse south/southwest through extensive forested areas adjacent to the Lake Saltonstall watershed, and would also span the southern portion of the lake, which forms the border between Branford and East Haven. In East Haven, the route would traverse State Route 100 near two schools (Robert Carbone Elementary and Joseph Melillo Middle School) and then would cross near an industrial area north of I-95. The route would proceed west into New Haven near an oil tank farm, cross a small park (Peat Meadow Park), and traverse an urban residential area (including two abutting condominium complexes) before turning south across I-95 and entering the industrial area near New Haven Harbor where UI's existing East Shore Substation is located.
- Q. Would vegetation on the existing 387 line ROW have to be cleared to accommodate the new 345-kV facilities?
- A. Yes. Because the existing ROW only accommodates one 345-kV line and one 115-kV line, additional vegetation clearing would be required. The Companies estimate that approximately 150 acres of clearing would be necessary, including the removal of forest vegetation along the portions of the ROW within the Lake Saltonstall Recreation/Watershed Area.

6.1.2 Airline Railroad Route

Q. Please describe the general conditions along this railroad corridor.

A. The "Airline Railroad Route" would extend from Beseck to East Wallingford Junction following the same alignments as described for the "387 Route", above (i.e., 387 line ROW overhead, or underground configuration within streets from Beseck to Williams Street and then underground along the 387 line ROW). Approximately 1 mile south of East Wallingford Junction (south of Pond Hill Road in Wallingford), the Airline Railroad Route would diverge from the 387 line ROW to follow the railroad (see Links 66, 68, 10c in Figure 2 attached). The 345-kV line would be located overhead, adjacent to the railroad, and would extend for approximately 11.5 miles overhead through portions of Wallingford, North Haven, East Haven, and New Haven. Adding approximately 6.8 miles of overhead (or underground) line from Beseck to East Wallingford Junction, the total length would be approximately 18.3 miles.

Just east of the Quinnipiac River, the route would diverge from the Airline Railroad to follow an Amtrak rail line, which loops through New Haven and traverses east to Branford. This alignment would avoid densely developed portions of New Haven, as well as avoiding having to cross the Quinnipiac River and the Mill River to get to East Shore. The line from East Shore to East Devon would also have to cross these rivers, or New Haven Harbor.

The route would follow the Amtrak line east/southeast through East Haven and the Annex neighborhood of New Haven before intersecting the 387 line ROW. From that intersection, the route would traverse along the 387 line ROW southwest to East Shore. Like

- the 387 line ROW route, the Airline Railroad Route would add a second 345-kV line through
 Peat Meadow Park in New Haven.
- 422 Q. Would new easements have to be acquired to install the 345-kV along this rail 423 line?
- A. Yes. Based on the need for a 120-foot-wide ROW for the installation of a new 345-kV line, a total of 265 acres of land would have to be acquired.
 - Q. What types of transmission structures would be used along the rail line?
 - A. In order to follow this railroad corridor, the 345-kV design would have to be vertical monopole construction with the arms facing and possibly overhanging the railroad tracks. The typical design would be a 130-foot monopole. The edge of the pole would have to be at least 12 feet from the nearest rail according to the NESC.
 - Q. What are the principal land uses adjacent to the railroad corridor?
 - A. In the towns of Wallingford and North Haven, the Airline Railroad Route corridor passes through suburban and urban residential areas. In many of these areas, residential developments closely border the rail line. In North Haven, the corridor is adjacent to the State of Connecticut Area Cooperative Educational Services School (formerly the Mill Road Elementary School), which is currently undergoing extensive renovation and expansion. Some undeveloped areas (e.g., open fields, agricultural and forested areas) are located along the northern portion of the route in the town of Wallingford. In addition, the route traverses extensive tidal wetland and floodplain areas along the Quinnipiac River, as well as industrial and commercial areas in North Haven, New Haven, and East Haven.
 - Q. Can you estimate whether homes or other structures would have to be removed to accommodate the new 345-kV line adjacent to the railroad?

- A. We estimate that nine homes and six commercial or industrial buildings would have to be acquired and removed.
- Q. In your opinion, would it be reasonable to install the 345-kV line along the Airline Railroad Route?
- A. No. This route would require the acquisition of numerous homes and commercial structures and have significant social and environmental impacts.

6.1.3 Amtrak Railroad Route

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- Q. Please describe why the Companies reviewed the Amtrak corridor as a route for the 345-kV line.
 - A. The Companies initially reviewed this and other railroad corridors as part of the Project's overall alternatives evaluation process. During this process, the Amtrak rail corridor was reviewed and dismissed from consideration. However, at the April hearings, the Siting Council requested that the Companies review whether the 345-kV transmission line could be aligned along the Amtrak rail corridor that traverses southwest to northeast through New Haven County, generally in the vicinity of U.S. Route 5.
 - Q. Please describe the route that the Companies reviewed.
- A. The Companies reviewed the use of the Amtrak corridor between Beseck and
 East Shore. Similar to the Airline Railroad Route, both overhead and underground options
 were considered for the transmission line from Beseck to the Amtrak corridor. The Amtrak
 Railroad Route traverses Wallingford, North Haven, Hamden, New Haven, and East Haven.

For the overhead line options, various existing transmission line ROWs in the vicinity were considered. As an example, CL&P has a transmission line ROW from Carpenter Lane Junction that runs west (link 5), as well as the proposed route (link 8), that crosses the

Amtrak Railroad. UI has an existing transmission corridor that shares the Amtrak rail corridor from near Wallingford Junction south to East Shore.

To reach the Amtrak corridor from Beseck, it was determined that the route proposed in the Application along CL&P's existing transmission ROWs had far fewer impacts (i.e., 387 line ROW to East Wallingford Junction and then west along the 1630 / 1655 115-kV ROW). At the intersection with the Amtrak corridor, the route would diverge south from this transmission ROW to follow the railroad.

- Q. Why couldn't the transmission line follow the Amtrak corridor farther north, closer to Beseck?
- A. North of the East Wallingford Junction / Wallingford Junction area, the Amtrak line traverses central Wallingford. Approximately 71 businesses, including the train station, are within the 120-foot ROW that would be required for a new 345-kV line along the railroad. Even the use of a compressed 80-foot ROW would affect 50 businesses and the train station. As a result, such an alignment was determined to be unacceptable.
- Q. Did the Companies investigate an underground option as part of this railroad route?
- A. Yes. The underground route would be to follow Carpenter Lane Road (link 3v) to Route 68 (link 5ua) west to Route 5, then south within Route 5 (link 69) to a transition station (with full switching capability) site south of Toelles Road near the Wallingford/North Haven border. From the transition station, the line would be constructed overhead to East Shore. The last part of the route would be the same as described for the Airline Railroad Route, above.

- Q. Are there any constraints to the location of the 345-kV line adjacent to the Amtrak corridor?
- 490 A. Yes. Existing UI 115-kV lines are located along the Amtrak corridor. The 491 lines are predominantly double-circuit, although a portion of the overhead construction is single circuit. The 345-kV and the 115-kV lines cannot both fit in the corridor along the 492 493 railroad tracks due to clearance requirements. Consequently, the 115-kV lines would have to 494 be removed and placed underground. The 115-kV lines cannot be removed from service 495 because they are the source for three UI substations. The most logical underground route for 496 the 115-kV lines is within U.S. Route 5, which would enable them to connect to the existing 497 substations along the railroad corridor. This underground route would be approximately 11.5 498 miles long, mostly double circuit.

The Amtrak railroad corridor is adjacent to the Quinnipiac River floodplain for most of its length. The majority of the corridor is bordered by businesses on one side and wetlands on the other, including the Quinnipiac River Marsh Wildlife Area.

Further, following the Amtrak corridor would result in 6 residences and 50 businesses falling within the required ROW.

- Q. In light of the construction constraints and environmental and social impacts described above, do you believe it would be reasonable to install the 345-kV line along the Amtrak Railroad Route?
- 507 A. No.

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508 6.2 Marine Routes

Q. Why did the Companies examine marine routes between East Shore and East Devon?

A. The Companies recognize that a submarine transmission line between New Haven and Milford would not be consistent with various Federal and State regulations (such as the Federal Clean Water Act and the Coastal Zone Management Act) and would not be permitted, given the State's extension of the moratorium on utility project crossings of Long Island Sound. However, in the interest of preparing a complete Application, the Companies initially reviewed potential marine routes between New Haven and East Devon, as well as between Bridgeport and Norwalk (refer to the Application, Volume 1, Section H.3.4 and the Route Analysis Maps at the end of Volume 1).

At the April 2004 Siting Council hearings, members of the Council requested an analysis of whether a submarine transmission cable could be constructed within the Federal Navigation Channels within New Haven Harbor and the Housatonic River, thereby avoiding significant impacts to shellfish resources. In accordance with this request, the Companies commissioned ESS, the firm that conducted environmental analyses for the Cross Sound Cable Project and performed a marine routing feasibility study of a Bridgeport to Norwalk route for this Project, to complete similar analyses for an East Short to East Devon submarine route.

- Q. What are the results of the ESS marine routing analysis?
- A. The ESS study demonstrates that there all submarine alignments between East Shore and East Devon that would result in significant environmental impacts, compared to any of the upland alternatives available for the transmission line between New Haven and Milford. In particular, a marine route would be 21 to 25 miles long (depending on whether the route paralleled the Iroquois pipeline or was aligned within the Housatonic River) and would result in impacts to between 2.6 and 5 miles of shellfish lease areas that could not be

avoided. It is unlikely the submarine cable for the Project could be co-located with the Cross Sound DC Cable in the Federal Navigation Channel in New Haven Harbor due to the lack of space. Any alignment outside of the channel would result in impacts to shellfish lease areas that were not affected by the Cross Sound Cable installation.

Although a Federal Navigation Channel is located within the Housatonic River, the entire river is an important natural seed bed for oysters. According to the Connecticut Department of Agriculture, Bureau of Aquaculture, installing the cable within the river would cause sedimentation that would cause potentially significant impacts to these seed beds, not only in the river itself, but also in the State's largest natural shellfish seed bed, a 3,000-acre area located immediately adjacent to and west of the mouth of the Housatonic River. Further, as a result of historical industrial uses and other discharges, sediment quality in both New Haven Harbor and in the Housatonic River could pose concern with respect to the installation of the submarine 345-kV cables.

Any potential marine alternative between New Haven and East Devon would result in potential significant impacts to shellfish resources, as well as to a variety of other coastal environmental resources and uses (e.g., water quality, marine fisheries, wildlife management areas, boating and other recreational uses of the coastal zone). The Project is not "water dependent" (i.e., does not inherently require linear alignment within Long Island Sound) and thus, given the substantial potential environmental impacts and additional costs, no marine route between New Haven and East Devon can be justified.

6.3 East Shore to East Devon Underground Routes

Q. How did the Companies identify routes between East Shore and East Devon?

- A. Given the highly urbanized New Haven central business district and metropolitan area, the Companies determined that an underground transmission configuration was the only option for routes immediately to the west of East Shore. The Companies then identified three routes that would be representative of the different types of understreet alignments that would be typical of this area. As with the underground route between Beseck and East Wallingford Junction, this review had to be conducted without the benefit of input from the affected municipalities.
- Q. Would all of the New Haven to East Devon routes have to cross New Haven 564 Harbor?
 - A. Yes. Either the cables would have to be installed beneath the harbor between East Shore and the Long Wharf / Sargent Drive area, or the cables would have to cross the Quinnipiac and Mill Rivers, north of I-95, in an area that is also considered part of the harbor.
- Q. Please describe each of the underground routes that were reviewed.
- A. The three underground routes are described as follows.

6.3.1 State Route 34

Beginning at East Shore, the route would run north within Waterfront Street, under the Quinnipiac River to Criscuolo Park, then west under the Mill River on the south side of Chapel Street. Through downtown New Haven (links 53, 55), the route would have to pass under I-91 and then the Metro-North / Amtrak Railroad corridor to U.S. Route 5. The route would then turn south within U.S. Route 5 for two blocks to George Street, and go west on this street to State Route 34 (Derby Turnpike) (links 57, 58). The route would go under the

Temple Medical Center, and past the YMCA/YWCA complex, Yale New Haven Hospital, and the St. Raphael Hospital before the land use changes to residential.

As the route passes Ella T. Grasso Boulevard, it would cross through Edgewood Park, between the Yale Bowl and Yale University baseball fields, and would traverse north of the St. Lawrence Cemetery. The route would continue west along State Route 34, through the South Central Connecticut Regional Water Authority property surrounding Maltby Lakes, and would intersect with CL&P's existing 115-kV transmission corridor near the West Haven / Orange town boundary.

The route then would continue west on State Route 34 to Route 152 (Orange Center Road) on link 18. (*See* Figure 3 attached.) The route continues south along Route 152 then turns on to Route 121 South (Grassy Hill Road/North Street). The area adjacent to link 18 is mostly residential. As the route follows Route 121 south it again would cross the existing transmission corridor before reaching U.S. Route 1. The route would then turn west on to U.S. Route 1, and would follow it to Plains Road and the East Devon site (links 19, 20a, and 20b). This route would be approximately 16 miles long, the longest of the all underground routes to East Devon.

6.3.2 <u>U.S. Route 1</u>

An alignment along U.S. Route 1 in New Haven County was illustrated on the Route Analysis Maps included in the Siting Council Application. Commencing at East Shore, this route would involve the same options for crossing New Haven Harbor as described for the alignment along Route 34, above. However, this option would follow U.S. Route 5 south to U.S. Route 1. The route would be within U.S. Route 1 southwest, through New Haven, West

Haven, Orange, and Milford, to the East Devon site (see Figure 3 attached, links 56, 13a, 13b, 16, 20a, and 20b).

This route would be aligned within road ROWs past the Clemente Middle School, St. Bernard Cemetery, and the University of New Haven. The predominant land uses along this portion of the route in Orange and Milford are commercial. During the municipal consultation with the City of New Haven, city representatives cautioned the Companies about the presence of ledge in and around Route 1 as it travels through West Haven. The Companies therefore expect that this route would require blasting in the University of New Haven area.

At approximately 13.8 miles, this is the shortest of the all underground route options between East Shore and East Devon. If it were possible to bore under the harbor (link 70), the route would be shortened to 12.7 miles, but this would require a 6,000-foot bore under the harbor.

6.3.3 **State Route 162**

This underground route would start at East Shore like the other two alternatives. This route was based on crossing New Haven Harbor next to the I-95 bridge. Since this crossing location is congested on both sides with petroleum storage facilities and pipelines, the route would have to be aligned to the north as described before on link 53. The route would then run south within East Street to Sargent Drive. The new line would need to be on the west side of I-95 along the harbor because UI has an underground 115-kV line on the east side of the I-95 (link 60a). The UI line switches to Sargent Drive where Long Wharf Drive ends. At this point, link 60b, both lines would be within Sargent Drive.

The route would then follow Elm Street to State Route 162 through West Haven and Milford to Plains Road and then to the East Devon site. In order to reach Elm Street, the line would run through Kimberly Field Park and cross under the mouth of the West River.

This route is relatively close to Long Island Sound. For example, Route 162 crosses the Oyster River at Oyster River Beach. Along this route, the land use in West Haven and in the eastern part of Milford is mostly residential, with some mixed commercial/residential. The land use in central Milford, west of the Indian River, is primarily commercial and industrial, although the route would pass Fowler Field before crossing the Wepawaug River. This route would be approximately 14.7 miles long.

6.4 East Shore to East Devon Combined Underground/Overhead Route

- Q. Please describe the combined underground / overhead route from East Shore to East Devon.
- A. This option from East Shore to East Devon would be an underground line through New Haven to the existing 115-kV CL&P transmission ROW at the West Haven / Orange town boundary (near State Route 34), and then overhead along that corridor to East Devon. The eastern portion of this route would be the same as the eastern portion of the Route 34 option, up to the intersection with the existing CL&P ROW (links 13e, 53, 55, 57, 58).

A transition station with switching capability would have to be built at the point where the underground and overhead lines would connect. For this route, the transition station would be located on the south side of Route 34, on SCRWA property. Because the transition station would have to include switching capability, it would require 2-8 acres of

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land. The length of underground line would be approximately 5.8 miles, plus 8.2 miles of overhead construction, for a total length of 14.0 miles.

The notable features and facilities along the underground route through New Haven are the same as for the Route 34 option; Criscuolo Park, the hospitals, and the YMCA. The overhead portion of this route is identical to the proposed route described in the Application as it passes through Orange and Milford before terminating at East Devon.

7. <u>COST</u>

Based on the preliminary cost analysis done to date, the Companies anticipate that any of the potential East Shore Routes will exceed the cost of the Beseck-East Devon section of the proposed route by \$125-350 million. The significantly higher costs of the East Shore Routes result from additional underground construction and the required terminating, switching, and transition facilities.

8. CONCLUSION

- Q. Based on your review, would the alignment of the 345-kV transmission line along any of the East Shore Routes result in any benefits, compared to the proposed route?
- A. No. Any of the East Shore Routes would require the construction of, at a minimum, one new substation/switching station (i.e., East Shore) and the subsurface crossing of at least one additional major waterway (i.e., the Quinnipiac / Mill River confluence or New Haven Harbor). The new substation/switching station facility at East Shore (as well as any other required terminating, switching and transition facilities) and the additional subsurface water crossings would significantly increase the cost of the project.
- Of the routes reviewed, alignment of the transmission line along either the Amtrak or Airline railroads would not be practical, due to the substantial social and environmental

impacts that would result (e.g., need to acquire ROW, take homes and businesses to accommodate the transmission line ROW, placement of the line through tidal wetlands along the Quinnipiac River). Likewise, marine routes for the Project are not viable due to potentially significant adverse effects on marine life and coastal resources that could be avoided by the use of upland routes.

The 345-kV line could be constructed along the existing 387 line ROW between Beseck and East Shore. However, such an alignment would abut at least one school, traverse various residential areas, and would require substantial clearing of forested vegetation within the ROW, including woodlands in the Lake Saltonstall Recreation/Watershed Area.

In comparison to the proposed route, each of the potential East Shore Routes are significantly more expensive and have environmental and/or social impacts comparable to or greater than those of the proposed route, and require large amounts of underground construction between East Shore and East Devon.

- Q. Do the Companies consider any of the potential East Shore Routes to be "environmentally, technically and economically practical", so as to merit consideration by the Council as an alternative route? (See Conn. Gen. Stat. § 16-50l(D))
- 683 A. No.

- 684 Q. Why not?
 - A. As will be discussed at the next set of hearings, the additional undergrounding required by the potential East Shore Routes has reliability and operability disadvantages that make them technically impractical. With regard to environmental effects, the Companies would need to perform, gather, and evaluate more environmental data before they could determine if the East Shore Route is "environmentally practical"; however, the analysis the

Companies have done to date makes it clear that none of the East Shore Routes offer any measurable advantage over the proposed route between Beseck and East Devon in terms of environmental and social impacts and, typically, have greater impacts. Finally, the East Shore Route is not "economically practical" because it is significantly more expensive than the proposed route yet provides no substantial benefits in terms of mitigation of impacts.

- Q. Does this conclude your testimony?
- 696 A. Yes.